# TOWNSHIP OF FREDON COUNTY OF SUSSEX REPORT OF AUDIT 2016

NISIVOCCIA LLP CERTIFIED PUBLIC ACCOUNTANTS TOWNSHIP OF FREDON
COUNTY OF SUSSEX
REPORT OF AUDIT
2016

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#### **TOWNSHIP OF FREDON**

PART I

FINANCIAL STATEMENTS AND

SUPPLEMENTARY SCHEDULES

YEAR ENDED DECEMBER 31, 2016



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#### Independent Auditors' Report

The Honorable Mayor and Members of the Township Committee Township of Fredon Fredon, New Jersey

#### Report on the Financial Statements

We have audited the financial statements –  $regulatory\ basis$  - of the various funds of the Township of Fredon, in the County of Sussex (the "Township") as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Mayor and Members of the Township Committee Township of Fredon Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statements are prepared by the Township on the basis of accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for the Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly in accordance with accounting principles generally accepted in the United States of America the financial position of each fund and account group of the Township as of December 31, 2016 and 2015, or the changes in financial position or where applicable, thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the various funds and account groups of the Township of Fredon as of December 31, 2016 and 2015, and the results of operations and changes in fund balance, where applicable, of such funds, thereof for the years then ended on the basis of accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey, as described in Note 1.

#### Other Matters

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements of the various funds that collectively comprise the Township's financial statements. The supplementary data schedules listed in the table of contents and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and New Jersey's OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*, are presented for purposes of additional analysis and are not a required part of the financial statements.

The supplementary data schedules and the schedules of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the various fund financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the various fund financial statements or to the various fund financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary data schedules and the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the financial statements as a whole.

The Honorable Mayor and Members of the Township Committee Township of Fredon Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 17, 2017 on our consideration of the Township of Fredon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Fredon's internal control over financial reporting and compliance.

Mount Arlington, New Jersey February 17, 2017

NISIVOCCIA LLP

Raymond G. Sarinelli Certified Public Accountant

Registered Municipal Accountant No. 383

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
CURRENT FUND

# TOWNSHIP OF FREDON <u>CURRENT FUND</u> <u>COMPARATIVE BALANCE SHEET - REGULATORY BASIS</u>

		December 31,				
	Ref.	2016	2015			
<u>ASSETS</u>						
Cash and Cash Equivalents:						
Treasurer	A-4	\$ 2,736,318.96	\$ 2,198,554.59			
Collector	A-5	439.49	149,758.83			
Petty Cash		150.00	150.00			
Total Cash and Cash Equivalents		2,736,908.45	2,348,463.42			
Due From State of New Jersey:						
Senior Citizens' and Veterans' Deductions		26,338.65	19,448.53			
		2,763,247.10	2,367,911.95			
Receivables and Other Assets With Full Reserves:						
Delinquent Property Taxes Receivable	A-7	473,691.43	447,097.86			
Tax Title Liens Receivable	A-8	182,256.52	167,924.65			
Property Acquired for Taxes at Assessed Valuation		4,400.00	4,400.00			
Prepaid Regional School Taxes	A-13		13,604.00			
Total Receivables and Other Assets						
With Full Reserves	A	660,347.95	633,026.51			
TOTAL ASSETS		\$ 3,423,595.05	\$ 3,000,938.46			

#### $\underline{\mathsf{COMPARATIVE}}\ \underline{\mathsf{BALANCE}}\ \underline{\mathsf{SHEET}}\ \underline{\mathsf{-REGULATORY}}\ \underline{\mathsf{BASIS}}$

		Decen	nber 31,
	Ref.	2016	2015
LIABILITIES, RESERVES AND FUND BALANCE			
Appropriation Reserves:			
Unencumbered	A-3;A-11	\$ 442,172.97	\$ 340,814.31
Encumbered	A-3;A-11	26,147.67	27,752.09
		468,320.64	368,566.40
Prepaid Taxes		52,522.15	44,565.31
Accounts Payable - Vendors		70,000.00	70,000.00
Due to:			
State of New Jersey:			
Marriage License Fees		50.00	
County of Sussex:			
Added and Omitted Taxes		1,794.28	1,704.17
Other Trust Funds	В	75,000.00	
Open Space Trust Fund	В	21,833.36	16.15
Animal Control Fund	В		294.92
Local School Taxes Payable	A-12		77,612.48
Reserve for:			
Pending Tax Appeals		250,000.00	250,000.00
Third Party Liens		3,981.19	3,981.19
Premiums on Tax Sale		33,700.00	91,400.00
Revaluation		38,221.00	38,221.00
Planning, Comprehensive Development		4,516.25	4,516.25
Sale of Municipal Assets		75,800.00	75,800.00
Recycling Tonnage - Unappropriated		12,274.29	12,274.29
		1,108,013.16	1,038,952.16
Reserve for Receivables and Other Assets	A	660,347.95	633,026.51
Fund Balance	A-1	1,655,233.94	1,328,959.79
		\$ 3,423,595.05	\$ 3,000,938.46

#### COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS

		Ŋ	Year Ended December 31,				
	Ref.	20	2016		2015		
Revenue and Other Income Realized							
Fund Balance Utilized		\$ 47	70,825.00	\$	462,675.00		
Miscellaneous Revenue Anticipated		29	94,411.77		298,598.88		
Receipts from:							
Delinquent Taxes		43	32,734.47		313,086.93		
Current Taxes		12,08	39,658.68		11,783,641.84		
Nonbudget Revenue		20	03,295.10		132,566.06		
Other Credits to Income:							
Prior Year Prepaid Regional School Taxes		1	13,604.00				
Unexpended Balance of Appropriation Reserve	es	28	31,387.83		196,545.85		
Total Income		13,78	35,916.85	•	13,187,114.56		
<u>Expenditures</u>							
Budget and Emergency Appropriations:							
Municipal Purposes		2,15	58,332.77		2,146,280.88		
County Taxes		2,36	66,024.57		2,268,437.97		
Local School District Taxes		4,80	7,191.00		4,710,194.00		
Regional High School Taxes		3,63	35,436.00		3,515,552.00		
Municipal Open Space Taxes		2	21,833.36		22,054.15		
Prepaid Regional School Tax					13,604.00		
Total Expenditures		12,98	88,817.70		12,676,123.00		
Statutory Excess to Fund Balance		79	7,099.15		510,991.56		
Fund Balance							
Balance January 1	Α	1,32	8,959.79		1,280,643.23		
		2,12	6,058.94		1,791,634.79		
Decreased by:		ŕ					
Utilized as Anticipated Revenue		47	0,825.00		462,675.00		
Balance December 31	A	\$ 1,65	5,233.94	\$	1,328,959.79		

# TOWNSHIP OF FREDON CURRENT FUND STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2016

		Added by Budget NJSA 40A:4-87			Realized	Excess or Deficit *		
Fund Balance Anticipated		470,825.00			\$ 470,825.00			
Miscellaneous Revenue:								
Licenses:								
Alcoholic Beverages	\$	2,000.00			\$ 12,576.00	\$	10,576.00	
Energy Receipt Taxes		251,966.00			257,206.00		5,240.00	
Consolidated Municipal Property Tax Relief Act		9,740.00			4,500.00		5,240.00 *	
Garden State Preservation Trust Fund		6,351.00			6,351.00			
Clean Communities Program			\$	13,778.77	13,778.77			
		270,057.00		13,778.77	294,411.77		10,576.00	
Receipts from Delinquent Taxes  Amount to be Raised by Taxes for Support of		120,000.00			432,734.47		312,734.47	
Municipal Budget:  Local Tax for Municipal Purposes		1,724,156.00			1,699,657.75		24,498.25 *	
Budget Totals		2,585,038.00		13,778.77	2,897,628.99		298,812.22	
Nonbudget Revenue					203,295.10		203,295.10	
	\$	2,585,038.00	\$	13,778.77	\$ 3,100,924.09	\$	502,107.32	

### STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2016

Analysis of Realized Revenue  Allocation of Current Tax Collections:  Revenue from Collections of Current Taxes  Allocated to:  Local School District Taxes  Regional High School Taxes  County Taxes  Municipal Open Space Taxes  Balance for Support of Municipal Budget Appropriations	\$ 4,807,191.00 3,635,436.00 2,366,024.57 21,833.36		12,089,658.68 10,830,484.93 1,259,173.75
			440 404 00
Add: Appropriation "Reserve for Uncollected Taxes"			440,484.00
Realized for Support of Municipal Budget			1,699,657.75
Receipts from Delinquent Taxes: Delinquent Tax Collections Tax Title Lien Collections		\$	423,920.25 8,814.22
		_\$_	432,734.47
Analysis of Nonbudget Revenue:  Revenue Accounts Receivable:  Board of Health Fees and Permits  Planning Board and Zoning Board Fees  Clerk - Other Fees and Permits  Joint Municipal Court Fines and Costs	\$ 2,625.00 3,841.40 3,408.00 8,320.87	\$	18,195.27
Treasurer: Interest on Investments and Deposits Vendor Refunds Civic Center Fees Cable Franchise Fee Other Miscellaneous	\$ 714.58 3,594.47 10,695.57 9,941.00 11,473.86		36,419.48

# TOWNSHIP OF FREDON CURRENT FUND STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2016 (continued)

Analysis of Nonbudget Revenue (continued):

Tax Collector:

Interest and Costs on Taxes\$ 130,418.82Interest on Investments345.53Miscellaneous17,639.02

\$ 148,403.37

Due From General Capital Fund:

Interest on Investments 276.98

\$ 203,295.10

#### STATEMENT OF EXPENDITURES - REGULATORY BASIS

#### YEAR ENDED DECEMBER 31, 2016

	Approp	oriations	Expen	Unexpended	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Cancelled
GENERAL GOVERNMENT:					
Administrative and Executive:					
Committee:					
Salaries & Wages	\$ 14,600.00	\$ 14,600.00	\$ 14,600.00		
Other Expenses	5,825.00	5,825.00	1,655.29	\$ 4,169.71	
Administration:					
Salaries & Wages	103,232.00	103,232.00	102,882.00	350.00	
Other Expenses	25,345.00	25,345.00	13,890.55	11,454.45	
Financial Administration:	•				
Salaries & Wages	59,947.00	59,947.00	59,756.60	190.40	
Other Expenses	8,525.00	8,525.00	7,743.52	781.48	
Audit Services:					
Other Expenses	24,928.00	24,928.00	24,928.00		
Systems Coordinator:					
Salaries & Wages	5,001.00	5,001.00	5,001.00		
Assessment of Taxes:					
Salaries & Wages	18,422.00	18,422.00	16,563.00	1,859.00	
Other Expenses	20,900.00	20,900.00	3,015.30	17,884.70	
Collection of Taxes:					
Salaries & Wages	36,032.00	36,032.00	35,417.00	615.00	
Other Expenses	6,000.00	6,000.00	4,422.34	1,577.66	
Legal Costs:					
Other Expenses	25,250.00	25,250.00	16,376.00	8,874.00	
Joint Municipal Court:					
Salaries & Wages	18,299.00	18,299.00	17,940.00	359.00	
Other Expenses	5,161.00	5,161.00	5,060.00	101.00	
Engineering Services and Costs:					
Other Expenses	12,975.00	12,975.00	2,957.29	10,017.71	
Public Buildings & Grounds:					
Salaries and Wages	30,593.00	30,593.00	24,078.19	6,514.81	
Other Expenses - Miscellaneous	53,800.00	53,800.00	43,987.87	9,812.13	

#### STATEMENT OF EXPENDITURES - REGULATORY BASIS

#### YEAR ENDED DECEMBER 31, 2016

	Approp	priations	Expen	Unexpended	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Cancelled
ENERAL GOVERNMENT (continued):					
Municipal Land Use Law (N.J.S.A. 40:55D-1):					
Administrative Official - Code Enforcement:					
Salaries & Wages	\$ 15,481.00	\$ 15,481.00	\$ 13,496.24	\$ 1,984.76	
Other Expenses	1,450.00	1,450.00		1,450.00	
Planning Board:					
Salaries & Wages	7,955.00	7,955.00	6,378.12	1,576.88	
Other Expenses	33,100.00	33,100.00	32,738.84	361.16	
Board of Adjustment:					
Salaries & Wages	3,310.00	3,310.00	2,208.22	1,101.78	
Other Expenses	11,975.00	11,975.00	10,262.42	1,712.58	
Environmental Commission:					
Salaries & Wages	1,723.00	1,723.00	1,048.00	675.00	
Other Expenses	1,120.00	1,120.00	500.00	620.00	
Insurance (NJSA 40A:4-45.3(00)):					
Other Insurance Premiums	60,239.00	60,239.00	60,239.00		
Workers Compensation Insurance	24,561.00	24,561.00	24,561.00		
Employee Group Insurance	149,303.00	149,303.00	74,618.77	74,684.23	
UBLIC SAFETY:			•		
Aid to Volunteer Fire Company	41,935.00	41,935.00	41,935.00		
Fire Company for Dispatch Services	12,888.00	12,888.00	10,955.00	1,933.00	
Fire Department:					
Other Expenses - Equipment	12,025.00	12,025.00	11,943.85	81.15	
Emergency Management Service:					
Other Expenses	2,000.00	2,000.00	490.00	1,510.00	
Fire Department (P.L. 1983, Ch.516):					
OSHA Required Turnout Gear	9,350.00	9,350.00	9,347.95	2.05	
Road Repairs and Maintenance:					
Salaries & Wages	296,229.00	296,229.00	209,410.48	86,818.52	
Other Expenses	286,127.00	286,127.00	241,042.31	45,084.69	
Other Expenses - Commercial Driver Licenses	1,500.00	1,500.00	198.00	1,302.00	

#### STATEMENT OF EXPENDITURES - REGULATORY BASIS

#### YEAR ENDED DECEMBER 31, 2016

	Appropriations				Expen	Unexpended		
*	Budget After		Paid or	id or		Balance		
	Budget			odification	Charged		Reserved	Cancelled
STREET & ROADS:						-		
Community Services Act:								
Other Expenses	\$	11,546.00	\$	11,546.00		\$	11,546.00	
HEALTH & WELFARE:								
Board of Health:								
Salaries & Wages		3,873.00		3,873.00	\$ 3,673.00		200.00	
Other Expenses		700.00		700.00	75.89		624.11	
Administrator - Public Assistance:								
Other Expenses		70.00		70.00			70.00	
Health And Safety Occupational Act:								
Hepatitis B Vaccine		1,200.00		1,200.00			1,200.00	
Animal Control Services:								
Salaries & Wages		6,120.00		6,120.00	3,335.00		2,785.00	
Other Expenses - Contractual		5,587.00		5,587.00			5,587.00	
RECREATION & EDUCATION:								
Recreation:								
Salaries & Wages		1,457.00		1,457.00			1,457.00	
Other Expenses		14,200.00		14,200.00	9,064.03		5,135.97	
Celebration of Public Events:								
Other Expenses		5,500.00		5,500.00	4,550.00		950.00	
Contributions to Senior Citizens Center								
(N.J.S.A. 40:48-9.4)		250.00		250.00			250.00	
UNCLASSIFIED:								
Trash Removal		69,000.00		69,000.00	57,485.75		11,514.25	
Electricity		33,350.00		33,350.00	18,108.33		15,241.67	
Telephone		10,100.00		10,100.00	9,386.74		713.26	
Gas		33,125.00		33,125.00	16,397.08		16,727.92	
Fuel Oil		500.00		500.00			500.00	

#### TOWNSHIP OF FREDON

#### CURRENT FUND

#### STATEMENT OF EXPENDITURES - REGULATORY BASIS

#### YEAR ENDED DECEMBER 31, 2016

	Approp	oriations	Expen	Unexpended	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Cancelled
Total Operations Within "CAPS"	\$ 1,643,684.00	\$ 1,643,684.00	\$ 1,273,722.97	\$ 369,961.03	
Contingent	1,000.00	1,000.00		1,000.00	F100-75-75-75-75-75-75-75-75-75-75-75-75-75-
Total Operations including Contingent within "CAPS"	1,644,684.00	1,644,684.00	1,273,722.97	370,961.03	
Detail: Salaries & Wages	622,274.00	622,274.00	515,786.85	106,487.15	
Other Expenses (Including Contingent)	1,022,410.00	1,022,410.00	757,936.12	264,473.88	
Deferred Charges and Statutory Expenditures - Prior Year's Bills Statutory Expenditures: Contribution to:					
Public Employees' Retirement System	46,450.00	46,450.00	45,228.00	1,222.00	
Social Security System (O.A.S.I.)	68,132.00	68,132.00	37,897.78	30,234.22	
Defined Contribution Retirement System	915.00	915.00	874.07	40.93	
Unemployment Compensation	3,632.00	3,632.00	3,185.85	446.15	
Total Deferred Charges and Statutory Expenditures -					
Municipal Within "CAPS"	119,129.00	119,129.00	87,185.70	31,943.30	
Total General Appropriations for Municipal Purposes Within "CAPS"	1,763,813.00	1,763,813.00	1,360,908.67	402,904.33	
Operations Excluded from "CAPS":  Length of Service Awards Program:					
Fire Department (P.L. 1983, CH 516)	26,937.00	26,937.00		26,937.00	
Public and Private Programs Offset by Revenues Clean Communities Grants (N.J.S.A. 40A:4-87 + \$13,778.77)		13,778.77	1,447.13	12,331.64	

#### TOWNSHIP OF FREDON

#### CURRENT FUND

#### STATEMENT OF EXPENDITURES - REGULATORY BASIS

#### YEAR ENDED DECEMBER 31, 2016

(Continued)

		Approp	ıs		Expend	Unexpended			
					Paid or		Paid or		Balance
		Budget	N	Iodification		Charged	ged Reserved		Cancelled
Total Operations Excluded from "CAPS"	\$	26,937.00	\$	40,715.77		1,447.13	_\$_	39,268.64	
Detail:									
Other Expenses		26,937.00		40,715.77		1,447.13		39,268.64	
Capital Improvements - Excluded form "CAPS":									
Capital Improvement Fund		124,054.00		124,054.00		124,054.00			
Reserve for Acquisition of Land		100.00		100.00		100.00			
Reserve for Computer Equipment		5,000.00		5,000.00		5,000.00			
Reserve for Fire Apparatus		12,025.00		12,025.00		12,025.00			
Reserve Recreation Improvements	-	2,000.00		2,000.00		2,000.00			
Total Capital Improvements - Excluded from "CAPS"		143,179.00		143,179.00		143,179.00			
Municipal Debt Service - Excluded from "CAPS":									
Payment of Bond Principal		175,000.00		175,000.00		175,000.00			
Interest on Bonds		35,625.00		35,625.00		35,625.00	-		
Total Municipal Debt Service - Excluded from "CAPS"		210,625.00		210,625.00		210,625.00			
Total General Appropriations - Excluded from "CAPS"		380,741.00		394,519.77		355,251.13		39,268.64	
Subtotal General Appropriations		2,144,554.00		2,158,332.77		1,716,159.80		442,172.97	
Reserve for Uncollected Taxes	***************************************	440,484.00		440,484.00		440,484.00			
Total General Appropriations	\$	2,585,038.00	\$	2,598,816.77	\$	2,156,643.80	\$	442,172.97	\$ -0-

Ref:

A

### $\frac{\text{STATEMENT OF EXPENDITURES - REGULATORY BASIS}}{\text{YEAR ENDED DECEMBER 31, 2016}}$

		Analysis of		
		Budget After	Paid or	
	Ref	Modification	Charged	
Adopted Budget		\$ 2,585,038.00		
Appropriation by NJSA 40A:4-87		13,778.77		
		\$ 2,598,816.77		
Reserve for Uncollected Taxes			\$ 440,484.00	
Encumbrances	A		26,147.67	
Cash Disbursed			1,690,012.13	
			\$ 2,156,643.80	

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
TRUST FUNDS

#### <u>TOWNSHIP OF FREDON</u> COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS

		Dece	December 31,			
	Ref.	2016	2015			
<u>ASSETS</u>						
Animal Control Fund:						
Cash and Cash Equivalents						
Treasurer	B-4	\$ 11,808.94	\$ 10,182.72			
Collector	B-5	47.00				
Due from Current Fund	A		294.92			
		11,855.94	10,477.64			
Other Trust Funds:						
Cash and Cash Equivalents	B-4	323,372.03	323,878.04			
Due from Current Fund	A	75,000.00				
Due from Current Fund - Open Space	Α	21,833.36	16.15			
		420,205.39	323,894.19			
Recreation Commission Trust Fund:						
Cash and Cash Equivalents	B-4	4,183.10	9,045.13			
1		4,183.10	9,045.13			
TOTAL ASSETS		\$ 436,244.43	\$ 343,416.96			

#### <u>TOWNSHIP OF FREDON</u> <u>COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS</u>

		Decen	nber 31,
	Ref.	2016	2015
LIABILITIES, RESERVES AND FUND BALANCE			
Animal Control Fund:			
Reserve for Animal Control Expenditures	B-6	\$ 11,855.94	\$ 10,477.64
		11,855.94	10,477.64
Other Trust Funds:			
Reserve for:			
Performance Bonds and Escrow		52,391.26	55,287.25
Open Space		137,523.88	115,632.08
Council on Affordable Housing		24,567.26	22,317.21
Storm Recovery		200,000.00	125,000.00
Accumulated Sick and Vacation Time		5,722.99	5,657.65
		420,205.39	323,894.19
Recreation Commission Trust Fund:			
Reserve for Recreation		4,183.10	9,045.13
		4,183.10	9,045.13
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$ 436,244.43	\$ 343,416.96

# TOWNSHIP OF FREDON ASSESSMENT TRUST FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2016

# TOWNSHIP OF FREDON ASSESSMENT TRUST FUND STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2016

NOT APPLICABLE

B-3

## ASSESSMENT TRUST FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2016

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
GENERAL CAPITAL FUND

# TOWNSHIP OF FREDON GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31,			1,
	Ref.		2016		2015
<u>ASSETS</u>					
Cash and Cash Equivalents	C-2	\$	590,372.13	\$	446,816.29
Deferred Charges to Future Taxation:					
Funded			775,000.00		950,000.00
Unfunded	C-4				56,500.00
Due from State of New Jersey - Department of					
Transportation Grant			404,310.40		85,503.40
Due from PSE&G					135,000.00
TOTAL ASSETS		\$	1,769,682.53	\$	1,673,819.69
LIABILITIES, RESERVES AND FUND BALANCE  Serial Bonds Payable	C-8	\$	775,000.00	\$	950,000.00
Improvement Authorizations:	0.5		((2,579,52		270.050.69
Funded	C-5 C-5		663,578.52		370,950.68
Unfunded	C-5 C-6		170 121 75		56,500.00 167,021.75
Capital Improvement Fund Reserve for:	C-0		178,131.75		107,021.73
Purchase of Communication Equipment			9,000.00		9,000.00
Fire Department			10,000.00		10,000.00
Farmhouse Improvements			3,700.00		3,700.00
Acquisition of Land			2,900.00		2,800.00
Computer Equipment			10,000.00		5,000.00
Fire Apparatus			36,075.00		24,050.00
Recreation Improvements			2,000.00		
Fund Balance	C-1		79,297.26		74,797.26
TOTAL LIABILITIES, RESERVES AND FUND BALANCE			1,769,682.53	\$	1,673,819.69

# TOWNSHIP OF FREDON GENERAL CAPITAL FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS

	Ref	
Balance December 31, 2015	С	\$ 74,797.26
Increased by: Improvement Authorizations Cancelled		 4,500.00
Balance December 31, 2016	C	\$ 79,297.26

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
WATER UTILITY FUND

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
SEWER UTILITY FUND

# TOWNSHIP OF FREDON COUNTY OF SUSSEX 2016 PUBLIC ASSISTANCE FUND

# TOWNSHIP OF FREDON COUNTY OF SUSSEX 2016 GENERAL FIXED ASSETS ACCOUNT GROUP

# TOWNSHIP OF FREDON GENERAL FIXED ASSETS ACCOUNT GROUP COMPARATIVE BALANCE SHEET - REGULATORY BASIS

	December 31,		
	2016	2015	
ASSETS  Land  Buildings  Equipment and Vehicles	\$ 140,700.00 2,748,700.00 2,760,282.00	\$ 140,700.00 2,748,700.00 2,727,706.00	
TOTAL ASSETS	\$ 5,649,682.00	\$ 5,617,106.00	
LIABILITIES, RESERVES AND FUND BALANCE Reserve for Fixed Assets	\$ 5,649,682.00	\$ 5,617,106.00	
TOTAL LIABILITIES, RESERVES AND FUND BALANCE	\$ 5,649,682.00	\$ 5,617,106.00	

### TOWNSHIP OF FREDON NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2016

#### Note 1: Summary of Significant Accounting Policies

#### A. Reporting Entity

Except as noted below, the financial statements of the Township of Fredon include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Township of Fredon, as required by N.J.S. 40A:5-5. Accordingly, the financial statements of the Township of Fredon do not include the operations of the Volunteer Fire Department.

Governmental Accounting Standards Board ("GASB") Codification Section 2100, "Defining the Financial Reporting Entity" establishes standards to determine whether a governmental component unit should be included in the financial reporting entity. The basic criterion for inclusion or exclusion from the financial reporting entity is the exercise of oversight responsibility over agencies, boards and commissions by the primary government. The exercise of oversight responsibility includes financial interdependency and a resulting financial benefit or burden relationship, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. In addition, certain legally separate tax-exempt entities that meet specific criteria (i.e., benefit of economic resources, access/entitlement to resources, and significance) should be included in the financial reporting entities. As the financial reporting entity was established in accordance with New Jersey statutes, the requirements of GASB Codification Section 2100 were not followed and, accordingly, the reporting entity could be different from accounting principles generally accepted in the United States of America.

#### B. <u>Description of Funds</u>

The accounting policies of the Township of Fredon conform to the accounting practices applicable to municipalities which have been prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (The "Division"). Such practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Township of Fredon accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> - Resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

<u>Trust Funds</u> - Receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

 $\underline{\text{General Capital Fund}}$  - Receipt and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> - Estimated values of land, buildings and certain fixed assets of the Township as discussed in Note 1E.

# TOWNSHIP OF FREDON NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2016 (Continued)

#### Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

#### C. Basis of Accounting

Basis of accounting refers to when revenue and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The more significant policies in New Jersey follow.

Revenue is recorded when received in cash except for certain amounts which may be due from the State of New Jersey and for the prepayment of future years' revenue. Grant revenue is realized in the operating funds when it is received and in the capital funds when improvements are authorized. The amounts recorded as property taxes and consumer accounts receivable have not been included in revenue. Amounts that are due to the municipality which are susceptible of accrual are recorded as receivables with offsetting reserves in the Current Fund.

Expenditures are charged to operations generally based on budgeted amounts. Exceptions to this general rule include:

- 1. Accumulated unpaid vacation, sick pay and other employee amounts are not accrued.
- 2. Prepaid expenses, such as insurance premiums applicable to subsequent periods, are charged to current budget appropriations in total.
- 3. Principal and interest on long-term debt are recognized when due.

Expenditures, if any, in excess of appropriations, appropriation reserves or ordinances become deferred charges which must be raised by future taxes. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements and constitute part of the statutory appropriation reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31 of each year and recorded as liabilities, except for amounts which may be cancelled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income.

Had the Township's financial statements been prepared under accounting principles generally accepted in the United States of America, encumbrances would not be considered as expenditures; appropriation reserves would not be recorded; revenue susceptible to accrual would have been reflected without offsetting reserves; federal and state grants and assistance would be recognized when earned, not when received; inventories would not be reflected as expenditures at the time of purchase and the Township's net pension liability and related deferred inflows and outflows would be recorded.

The cash basis of accounting is followed in the Trust and General Capital Funds.

#### Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

#### D. Deferred Charges to Future Taxation

The Capital Fund balance sheet includes both funded and unfunded deferred charges. Funded means that bonds have been issued and are being paid off on a serial basis. Unfunded means that debt has been authorized but not permanently financed. A municipality can eliminate an unfunded deferred charge by raising it in the budget, or collecting a grant. The unfunded deferred charge may also be funded by selling bonds, by loans, or by capital leases.

#### E. Other Significant Accounting Policies Include:

<u>Management Estimates</u> – The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

<u>Cash and Cash Equivalents</u> – Amounts include petty cash, change funds, amounts on deposit, and short – term investments with original maturities of three months or less.

Investments - Investments are stated at cost or amortized cost, which approximates market.

<u>Foreclosed Property</u> - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Grants Receivable</u> - Grants receivable represent the total grant awards less amounts collected to date. Because the amount of grant funds to be collected are dependent on the total costs eligible for reimbursement, the actual amount collected may be less than the total amount awarded.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories are not included on the various balance sheets.

<u>Compensated Absences</u> – Expenditures relating to unused vested accumulated vacation and sick pay are not recorded until paid.

<u>Allowance for Uncollectible Accounts</u> – No allowance for uncollectible accounts has been recorded as all amounts are considered collectible.

#### Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

#### E. Other significant accounting policies include (Cont'd):

<u>General Fixed Assets</u> - In accordance with New Jersey Administrative Code accounting requirements, as promulgated by the Division of Local Government Services, the Township has developed a fixed assets accounting and reporting system based on the following:

General fixed assets are recorded at cost except for certain land and buildings, which are recorded at estimated historical cost. Infrastructure assets are not included in general fixed assets. Maintenance and minor parts and replacements, which do not improve or extend the lives of the respective assets, are expensed currently. Donated fixed assets are valued at their fair market value on the date donated. No depreciation has been provided on general fixed assets. The total value recorded for general fixed assets is offset by a "Reserve for Fixed Assets". When properties are retired or otherwise disposed of, the asset and the reserve are adjusted accordingly. Assets recorded in the General Fixed Assets Account Group may also be recorded in the Current Fund and General Capital Fund. The values recorded in the General Fixed Assets Account Group and the Current and Capital Funds may not always agree due to differences in valuation methods, timing or recognition of assets and the recognition of infrastructures. Fixed assets are reviewed for impairment.

#### F. <u>Budget/Budgetary Control</u>

Annual appropriated budgets are usually prepared in the first quarter for current operating and open space trust funds. The budgets are submitted to the governing body and the State Division of Local Government Services. Budgets are prepared using the cash basis of accounting. The legal level of budgetary control is established at the line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the flexible chart of accounts referenced in NJSA 40A. All budget amendments/transfers must be approved by the Township during the year.

#### Note 2: Long-Term Debt

#### Summary of Municipal Debt

The Local Bond Law governs the issuance of bonds to finance general Township capital expenditures. All bonds are retired in serial installments within the statutory period of usefulness. All bonds issued by the Township are general obligation bonds. The Township's full faith and credit and taxing power have been pledged to the payment of the general obligation debt principal and interest.

Note 2: <u>Long-Term Debt (Cont'd)</u>

Summary of Municipal Debt (Cont'd)

	December 31,				
		2016 2015		2014	
<u>Issued</u>					
General:					
Bonds, Loans and Notes	\$	775,000.00	\$	950,000.00	\$ 1,134,189.42
Authorized but not Issued:					
General:					
Bonds and Notes	<b>L</b> audentame reconstructure			56,500.00	
Net Bonds and Notes Issued and Authorized but not Issued		775,000.00		1,006,500.00	\$ 1,134,189.42

#### Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition, which follows, is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 0.179%.

	Gross Debt	Gross Debt Deductions	
Local School District Debt General Debt	\$ 4,527,261.00 775,000.00	\$ 4,527,261.00	\$ 775,000.00
	\$ 5,302,261.00	\$ 4,527,261.00	\$ 775,000.00

Net Debt \$775,000 divided by Equalized Valuation Basis per N.J.S. 40A:2-2 as amended, \$432,401,128.67 = 0.179%.

Borrowing	Power Ur	nder N.J.S.	40A:2-6	As Amended

3-1/2% Average Equalized Valuation of Real Property	\$ 15,134,039.50
Net Debt	775,000.00
Remaining Borrowing Power	\$ 14,359,039.50

#### Note 2: <u>Long-Term Debt</u> (Cont'd)

The foregoing information is in agreement with the Annual Debt Statement as filed by the Chief Financial Officer.

#### Summary of Municipal Debt Issued and Outstanding - Prior Year

Fund	Balance 12/31/2014	Retirements	Balance 12/31/2015		
Serial Bonds: General Capital Fund	\$ 1,125,000.00	\$ 175,000.00	\$ 950,000.00		
Loans Payable:					
General Capital Fund: Green Acres Loans	9,189.42	9,189.42			
	\$1,134,189.42	\$ 184,189.42	\$ 950,000.00		

#### Summary of Municipal Debt Issued and Outstanding - Current Year

	Balance		Balance
Fund	12/31/2015	Retirements	12/31/2016
Serial Bonds:			
General Capital Fund	\$ 950,000.00	\$ 175,000.00	\$ 775,000.00

At December 31, 2016, the Township had capital debt issued and outstanding described as follows:

General Capital Serial Bonds		
Interest Rate		
3.75%	_\$	775,000.00
ling	\$	775,000.00
	Interest Rate 3.75%	Interest Rate 3.75% \$

## TOWNSHIP OF FREDON NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2016

(Continued)

#### Note 2: Long-Term Debt (Cont'd)

Schedule of Annual Debt Service for Principal and Interest for the Next Five Years and Thereafter for Bonds Issued and Outstanding

	Bon	nds	
<u>Year</u>	Principal	Interest	Total
2017	\$ 175,000.00	\$ 29,062.50	204,062.50
2018	200,000.00	22,500.00	222,500.00
2019	200,000.00	15,000.00	215,000.00
2020	200,000.00	7,500.00	207,500.00
Total	\$ 775,000.00	\$ 74,062.50	\$ 849,062.50

#### Net Pension Liability

The State of New Jersey Public Employees' Retirement System's (PERS) net pension liability was calculated to be \$1,180,924 at December 31, 2015. See Note 5 for further information on the PERS.

#### Note 3: Fund Balance Appropriated

The amount of fund balance at December 31, 2016, included in the Current Fund budget for the year ending December 31, 2017, is \$543,030.

#### Note 4: Local School District Taxes

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district.

The Township of Fredon has elected not to defer school taxes.

#### Note 5: Pension Plans

Township employees participate in a contributory, defined benefit public employee retirement systems: the State of New Jersey Public Employee's Retirement System (PERS); or the Defined Contribution Retirement Program (DCRP), a tax-qualified defined contribution money purchase pension plan under Internal Revenue Code (IRC) 401(a).

#### A. Public Employees' Retirement System (PERS)

#### Plan Description

The State of New Jersey, Public Employees' Retirement System (PERS) is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about the PERS, please refer to the Division's Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions/annrpts.shtml.

Note 5: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

#### Benefits Provided

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS. The following represents the membership tiers for PERS:

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
1	
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28. 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to Tiers 1 and 2 members upon reaching age 60 and to Tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to Tier 4 members upon reaching age 62 and to Tier 5 members upon reaching age 65. Early retirement benefits are available to Tiers 1 and 2 members before reaching age 60, to Tiers 3 and 4 before age 62 with 25 or more years of service credit and Tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

#### Contributions

The contribution policy for PERS is set by N.J.S.A. 15A and requires contributions by active members and contributing members. The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of assets. Township contributions to PERS amounted to \$45,228 for 2016.

## TOWNSHIP OF FREDON NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2016

(Continued)

Note 5: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

Contributions (Cont'd)

The employee contribution rate was 7.06% effective July 1, 2015 and increased to 7.20% effective July 1, 2016. Subsequent increases after October 1, 2011 are being phased in over 7 years effective on each July 1st to bring the total pension contribution rate to 7.5% of base salary as of July 1, 2018.

#### Pension Liabilities and Pension Expense

At December 31, 2015, the Township's liability was \$1,180,924 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. The Township's proportion of the net pension liability was based on a projection of the Township's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2015, the Township's proportion was 0.0053%, which was a decrease of 0.0009% from its proportion measured as of June 30, 2014. The Township has rolled forward the net pension liability to December 31, 2015 with no adjustments. The State of New Jersey Public Employee's Retirement System (PERS)' valuation cycle is July 1 instead of December 31. The roll forward methodology puts them a year in arrears in terms of valuation.

For the year ended December 31, 2016, the Township recognized actual pension expense in the amount of \$45,228.

#### **Actuarial Assumptions**

The total pension liability for the June 30, 2015 measurement date was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. This actuarial valuation used the following actuarial assumptions:

Inflation Rate 3.04%

Salary Increases:

2012-2021 2.15-4.40% based on age 3.15-5.40% based on age

Investment Rate of Return 7.90%

Mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback 1 year for females) for service retirement and beneficiaries of former members with adjustments for mortality improvements from the base year of 2012 based on Projection Scale AA. The RP-2000 Disabled Mortality Tables (setback 3 years for males and setback one year for females) are used to value disabled retirees.

#### Note 5: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

#### Actuarial Assumptions (Cont'd)

The actuarial assumptions used in the July 1, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2008 to June 30, 2011. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

#### Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.90% at June 30, 2015) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return was determined using a building block in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS' target asset allocation as of June 30, 2015 are summarized in the following table:

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Cash	5.00%	1.04%
U.S. Treasuries	1.75%	1.64%
Investment Grade Credit	10.00%	1.79%
Mortgages	2.10%	1.62%
High Yield Bonds	2.00%	4.03%
Inflation-Indexed Bonds	1.50%	3.25%
Broad U.S. Equities	27.25%	8.52%
Developed Foreign Equities	12.00%	6.88%
Emerging Market Equities	6.40%	10.00%
Private Equity	9.25%	12.41%
Hedge Funds/Absolute Return	12.00%	4.72%
Real Estate (Property)	2.00%	6.83%
Commodities	1.00%	5.32%
Global Debt ex. U.S.	3.50%	-0.40%
REIT	4.25%	5.12%

Note 5: Pension Plans (Cont'd)

A. Public Employees' Retirement System (PERS) (Cont'd)

#### Discount Rate

The discount rate used to measure the total pension liability was 4.90% as of June 30, 2015. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.9% and a municipal bond rate of 3.80% as of June 30, 2015 based on the Bond Buyer Go 20 Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based upon the average of the last five years of contributions made in relation to the last five years of actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2033. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2033, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability. recommended contributions. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2033. Therefore, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through 2033, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Township's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Township's proportionate share of the collective net pension liability as of December 31, 2015 calculated using the discount rate as disclosed below, as well as what the Township's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

December 31	, 2015		,
	1%	Current	1%
	Decrease	Discount Rate	Increase
	(3.90%)	(4.90%)	(5.90%)
Township's proportionate share of the Net Pension Liability	\$ 1,467,744	\$ 1,180,924	\$ 940,45

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial statements.

#### Note 5: Pension Plans (Cont'd)

#### B. Defined Contribution Retirement Program (DCRP)

Prudential Financial jointly administers the DCRP investments with the NJ Division of Pensions and Benefits. If an employee is ineligible to enroll in the PERS or PFRS, the employee may be eligible to enroll in the DCRP. DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting is immediate upon enrollment for members of the DCRP.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the DCRP. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625-0295.

Employers are required to contribute at an actuarially determined rate. Employee contributions are based on percentages of 5.50% for DCRP of employees' annual compensation, as defined. The DCRP was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 and expanded under the provisions of Chapter 89, P.L. 2008. Employee contributions for DCRP are matched by a 3% employer contribution.

For DCRP, the Township recognized pension expense of \$874 for the year ended December 31, 2016. Employee contributions to DCRP amounted to \$1,639 for the year ended December 31, 2016.

#### Note 6: Accrued Sick and Vacation Benefits

The Township has permitted employees to accrue unused sick pay, which may be taken as time off or paid upon retirement or separation at the employee's current rate. It is estimated that the current cost of such compensation would approximate \$5,722.99. This amount is not reported either as an expenditure or liability. It is expected that the cost of such unpaid compensation would be included in the Township's budget operating expenditures in the year in which it is used. The Township has \$5,722.99 in a Reserve for Accumulated Sick and Vacation Time on the Other Trust Funds balance sheet at December 31, 2016.

#### Note 7: Selected Tax Information

Property taxes are levied as of January 1 on property values assessed as of the previous calendar year. The tax levy is divided into two billings. The first billing is an estimate of the current year's levy based on the prior year's taxes. The second billing reflects adjustments to the current year's actual levy. The final tax bill is usually mailed on or before June 14th along with the first half estimated tax bills for the subsequent year. The first half estimated taxes are divided into two due dates, February 1 and May 1. The final tax bills are also divided into two due dates, August 1 and November 1. A ten-day grace period is usually granted before the taxes are considered delinquent and the imposition of interest charges. A penalty may be assessed for any unpaid taxes in excess of \$10,000 at December 31 of the current year. Unpaid taxes of the prior year may be placed in lien at a tax sale held after December 10.

#### Note 7: Selected Tax Information (Cont'd)

	2016		2015		2014	
Tax Rate	\$	2.874	\$	2.783	\$	2.736
Apportionment of Tax Rate						
Municipal		.398		.390		.382
County		.544		.519		.537
Regional High School		.832		.801		.773
Local School		1.100		1.073		1.044
Assessed Valuations						
2016	\$ 436,8	03,561.00				
2015			\$ 438,5	575,773.00		
2014					\$ 441,0	97,762.00

#### Comparison of Tax Levies and Collection Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

			ntly		
			Cash	Percentage of	
Year	Tax Levy	Collections		Collection	
			12 000 620 60	0.6.0007	
2016	\$ 12,563,437.25	\$	12,089,658.68	96.23%	
2015	12,214,668.16		11,703,895.76	95.82%	
2014	12,082,550.44		11,398,149.72	94.34%	

Also, increases in future tax levies can also be warranted if revenue sources outside of those directly generated by the municipality, such as federal or state aid, should decline without corresponding decreases in budgeted expenditures.

#### Note 8: Cash and Cash Equivalents

Cash and cash equivalents include petty cash, change funds, amounts in deposit, and short-term investments with original maturities of three months or less.

Investments are stated at cost, which approximates market. The Township classifies certificates of deposit which have original maturity dates of more than three months but less than twelve months from the date of purchase, as investments.

#### Note 8: Cash and Cash Equivalents (Cont'd)

GASB Statement No. 40 Governmental Accounting Standards Board Deposit and Investment Risk Disclosures requires disclosure of the level of custodial credit risk assumed by the Township in its cash, cash equivalents and investments, if those items are uninsured or unregistered. Custodial risk is the risk that in the event of a bank failure, the government's deposits may not be returned.

Interest Rate Risk – In accordance with its cash management plan, the Township ensures that any deposit or investment matures within the time period that approximated the prospective need for the funds, deposited or invested, so that there is not a risk to the market value of such deposits or investments.

Credit Risk – The Township limits its investments to those authorized in its cash management plan which are those permitted under state statute as detailed below and on the following page.

Custodial Riske – The Township's policy with respect to custodial credit risk requires that the Township ensures that Township funds are only deposited in financial institutions in which NJ municipalities are permitted to invest their funds.

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey, which are insured by the Federal Deposit Insurance Corporation (FDIC), or by any other agencies of the United States that insure deposits or the State of New Jersey Cash Management Fund.

#### **Deposits**

New Jersey statutes require that municipalities deposit public funds in public depositories located in New Jersey which are insured by the Federal Deposit Insurance Corporation, or by any other agency of the United States that insures deposits made in public depositories. Municipalities are also permitted to deposit public funds in the State of New Jersey Cash Management Fund.

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5% of the average daily balance of public funds; and in addition if the public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

Note 8: Cash and Cash Equivalents (Cont'd)

#### **Investments**

New Jersey statutes permit the Township to purchase the following types of securities:

- (1) Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- (2) Government money market mutual funds;
- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor;
- (4) Bonds or other obligations of the local unit or bonds or other obligations of school districts of which the local unit is a part or within which the school district is located;
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investment of the Department of the Treasury for investment by local units;
- (6) Local government investment pools;
- (7) Deposits with the State of New Jersey Cash Management Fund; or
- (8) Agreements for the repurchase of fully collateralized securities if:
  - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) above;
  - (b) the custody of collateral is transferred to a third party;
  - (c) the maturity of the agreement is not more than 30 days;
  - (d) the underlying securities are purchased through a public depository as defined in statute; and
  - (e) a master repurchase agreement providing for the custody and security of collateral is executed.

As of December 31, 2016, cash and cash equivalents of the Township of Fredon consisted of the following:

#### Note 8: Cash and Cash Equivalents (Cont'd)

<u>Fund</u>	Checking Account	Petty Cash	Total
Current Animal Control Trust Recreation General Capital	\$ 2,736,758.45 11,855.94 323,372.03 4,183.10 590,372.13	\$ 150.00	\$ 2,736,908.45 11,855.94 323,372.03 4,183.10 590,372.13
	\$ 3,666,541.65	\$ 150.00	\$ 3,666,691.65

The carrying amount of the Township's cash and cash equivalents at year end was \$3,666,691.65 and the bank balance was \$3,721,569.43. As of December 31, 2015 the carrying amount of the Township's cash and cash equivalents was \$3,138,385.60 and the bank balance was \$3,299,615.00.

#### Note 9: Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Health Benefits are provided to employees through the State of New Jersey health benefits plan.

The Township of Fredon is currently a member of the Statewide Insurance Fund (the "Fund"). The Fund provides its members with Liability, Property and Workers' Compensation and Employer Liability Insurance.

The Fund is a risk-sharing public entity risk pool that is both an insured and self-administered group of governmental entities established for the purpose of providing low-cost insurance coverage for their respective members in order to keep local property taxes at a minimum. Each member appoints an official to represent their respective entity for the purpose of creating a governing body from which officers for the Fund are elected.

As a member of the Fund, the Township could be subject to supplemental assessments in the event of deficiencies. If the assets of the Fund were to be exhausted, members would become responsible for their respective shares of the Fund's liabilities.

The Fund can declare and distribute dividends to members upon approval of the State of New Jersey Department of Banking and Insurance. These distributions are divided amongst the members in the same ratio as their individual assessment relates to the total assessment of the membership body.

The December 31, 2016 audit report of the Statewide Insurance Fund has not been filed as of the date of this audit. Selected, summarized financial information for the Fund as of December 31, 2015, is as follows:

#### Note 9: Risk Management (Cont'd)

		Statewide		
	Insurance			
	Fund			
Total Assets	\$	42,511,989		
Net Position	\$	5,327,694		
Total Revenue	\$	27,313,612		
Total Expenditures	\$	27,163,170		
Change in Net Position	\$	150,442		
Members Dividends	\$	-0-		

Financial statements for the Fund are available at the offices of the Fund's Executive Directors:

#### Statewide Insurance Fund

Statewide Insurance Fund One Sylvan Way Parsippany, New Jersey 07054

#### New Jersey Unemployment Compensation Insurance

The Township has elected to fund its New Jersey Unemployment Compensation Insurance under the "Contributory Method". Under this plan, the Township is required to remit employee withholdings to the State on a quarterly basis. All of the Township's claims are paid by the State.

#### Note 10: Interfund Receivables and Payables

The following interfund balances remained on the balance sheet at December 31, 2016:

<u>Fund</u>	Interfund Receivable	Interfund Payable		
Current Open Space Other Trust	\$ 21,833.36 75,000.00	\$ 96,833.36		
	\$ 96,833.36	\$ 96,833.36		

The interfund receivable in the Open Space Other Trust Fund and the interfund payable in the Current Fund is due to open space taxes which were not turned over to the Open Space Trust Fund as of December 31. The interfund receivable in the Other Trust Fund and the interfund payable in Current Fund is a transfer to the Reserve for Snow Removal.

#### Note 11: Contingencies

The Township is periodically involved in various lawsuits arising in the normal course of business, including claims for property damage, personal injury and various contract disputes. The Township vigorously contests these lawsuits and believes the ultimate resolution will not have a material adverse effect on its financial position as of December 31, 2016.

Amounts received or receivable from grantors, principally the federal and state governments are subject to regulatory requirements and adjustments by the agencies. Any disallowed claims, including amounts previously recognized by the Township as revenue would constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although Township officials expect such amounts, if any, to be immaterial.

Various tax appeals on assessed valuations have been filed against the Township and are awaiting tax court decisions. The ultimate outcome and effect of such appeals have not been determined; however, the Township Tax Assessor will aggressively defend the Township's assessments. The Township has established a reserve, which it feels is sufficient, for this contingency in the amount of \$250,000.

#### Note 12: Open Space Trust Fund

On January 17, 2001, the Township created an Open Space Trust Fund with a tax levy of \$.01 per \$100 of assessed valuation. The funds collected are used to acquire and maintain open space property in the Township. As of December 31, 2016, and 2015 the balances in the Open Space Trust Fund were \$137,523.88, and \$115,632.08.00, respectively.

#### Note 13: Economic Dependency

The Township receives a substantial amount of its support from federal and state governments. A significant reduction in the level of support, if this were to occur, may have an effect on the Township's programs and activities.

#### Note 14: Fixed Assets

The following schedule is a summarization of general fixed assets for the year ended December 31, 2016:

	Balance Dec. 31, 2015	Additions	Disposals	Balance Dec. 31, 2016		
Land and Site Improvements Buildings Equipment and Vehicles	\$ 140,700 2,748,700 2,727,706	\$ 35,451	\$ 2,875	\$ 140,700 2,748,700 2,760,282		
	\$ 5,617,106_	\$ 35,451	\$ 2,875	\$ 5,649,682		

### TOWNSHIP OF FREDON SUPPLEMENTARY DATA

### TOWNSHIP OF FREDON SCHEDULE OF OFFICIALS IN OFFICE AND SURETY BONDS YEAR ENDED DECEMBER 31, 2016

The following officials were in office during the period under audit:

Name Title		<u>Am</u>	ount of Bond	Name of Corporate Surety
George Green	Mayor			
John Heine	Committeeperson			
John Richardson, Sr.	Committeeperson			
Anthony Thonnerieux	Committeeperson			
Keith Smith	Committeeperson			
Joanne Charner	Clerk			(A)
Patrick Bailey	Chief Financial Officer	\$	250,000.00	(A)
William Liverance	Treasurer		250,000.00	(A)
Gisela Rutnik	Tax Collector and Tax			
	Search Officer		250,000.00	(A)
Jason Laliker	Tax Assessor			(A)
Arlene Fisher	Zoning Officer			(A)
Harold E. Pellow	Engineer			
William Hinkes	Attorney			

(A) A faithful performance blanket bond for \$250,000.00, issued by the Statewide Insurance Company, was in effect for all employees.

All surety bonds were examined and appeared to be properly executed.

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
CURRENT FUND

### TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF CASH - TREASURER

#### Ref.

Balance December 31, 2015	A		\$ 2,198,554.59
Increased by Receipts:			
Tax Collector	\$ 13	3,042,660.82	
Revenue Accounts Receivable		306,256.04	
Miscellaneous Revenue Not Anticipated		36,419.48	
Garden State Preservation Trust Fund		6,351.00	
Due to General Capital Fund:			
New Jersey Department of Transportation Grant		38,250.00	
Interfunds Returned		276.98	
Due to Other Trust Funds		75,000.00	
Due from/to State of New Jersey:			
Veterans' and Senior Citizens' Deductions		31,000.00	
Marriage Licenses		275.00	
-			13,536,489.32
			15,735,043.91
Decreased by Disbursements:			
2016 Budget Appropriations	1	1,690,012.13	
2015 Appropriation Reserves		87,178.57	
Tax Overpayments Refunded		16,518.12	
Third Party Lien Refund		235,960.12	
Premium on Tax Sale		57,700.00	
Due to Animal Control Fund		294.92	
Due to Open Space Trust		16.15	
Due to General Capital Fund		38,250.00	
Due to State of New Jersey:			
Marriage License Fees		225.00	
Local School District Taxes	4	4,884,803.48	
Regional High School Taxes	3	3,621,832.00	
County Taxes	2	2,365,934.46	
			 12,998,724.95
Balance December 31, 2016	A		\$ 2,736,318.96

## TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF CASH - COLLECTOR

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	<u>Rei.</u>	
Balance December 31, 2015	A	\$ 149,758.83
Increased by Receipts: Taxes Receivable Interest and Costs on Taxes 2017 Prepaid Taxes Tax Overpayments Third Party Lien Redemption Township Tax Title Lien Redemption Interest on Investments Miscellaneous Revenue not Anticipated	\$ 12,431,123. 130,418. 52,522. 16,518. 235,960. 8,814. 345.	82 15 12 12 22 53
		12,893,341.48
Decreased by: Disbursed to Municipal Treasurer		13,042,660.82
Balance December 31, 2016	A	\$ 439.49

# TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF CASH - GRANT FUNDS YEAR ENDED DECEMBER 31, 2016

NOT APPLICABLE

### TOWNSHIP OF FREDON CURRENT FUND

#### SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

		Balance			 	llection		State of NJ Veterans' and Senior Citizens'				ansferred to Tax Title		Balance
<u>Year</u>		ec. 31, 2015		2016 Levy	 2015		2016	 Deductions		ancelled	Liens		Dec. 31, 2016	
2011 2013 2014 2015	\$	97.66 20,144.69 20,920.81 405,934.70				\$	97.66 12,545.69 12,850.99 398,425.91	 			_\$_	66.85	\$	7,599.00 8,069.82 7,441.94
2016		447,097.86	\$	12,563,437.25	\$ 44,565.31		423,920.25 12,007,203.25	\$ 37,890.12	\$	987.62		66.85 22,210.28		23,110.76 450,580.67
	\$	447,097.86	\$	12,563,437.25	\$ 44,565.31	\$	12,431,123.50	\$ 37,890.12	\$	987.62	\$	22,277.13	\$	473,691.43
Ref.		A										ngunga kasa ana ang atukan arang asadigung	<del>Daniel Color</del>	A
Tax Yie	eld: Gener Adde	16 Property Taral Purpose Taral And Omitted	x					\$  12,553,734.34 9,702.91 12,563,437.25						
Tax Le	-													
	_	onal High Scho School Distric						\$ 3,635,436.00 4,807,191.00						
	Coun	ty Taxes		nd Omitted Taxes		\$	2,364,230.29 1,794.28	4,807,191.00						
		·						2,366,024.57						
		cipal Open Spa Municipal Ope					21,820.00 13.36							
								 21,833.36 10,830,484.93						
		Tax for Munic Additional Tax	_	Purposes Levied ied			1,724,156.00 8,796.32	•						
								 1,732,952.32						
								\$ 12,563,437.25						

## TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	Ref.	
Balance December 31, 2015	A	\$ 167,924.65
Increased by: Transfer from Taxes Receivable Interest and Costs	\$ 22,27 <u>86</u>	7.13 8.96 23,146.09 191,070.74
Decreased by: Tax Title Lien Redemptions		8,814.22
Balance December 31, 2016	A	\$ 182,256.52

# TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE YEAR ENDED DECEMBER 31, 2016

	Accrued In 2016			Collected By Treasurer		
Clerk:						
Licenses:						
Alcoholic Beverages	\$	12,576.00	\$	12,576.00		
Fees and Permits		3,408.00		3,408.00		
Board of Health:						
Fees and Permits		2,625.00		2,625.00		
Planning Board and Board of Adjustments:						
Fees		3,841.40		3,841.40		
Joint Municipal Court:						
Fines and Costs		8,320.87		8,320.87		
Energy Receipts Tax		257,206.00		257,206.00		
Consolidated Municipal Property Tax Relief		4,500.00		4,500.00		
Clean Communities Grant		13,778.77		13,778.77		
	\$	306,256.04		306,256.04		

# TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF CONSUMER ACCOUNTS RECEIVABLE YEAR ENDED DECEMBER 31, 2016

NOT APPLICABLE

# TOWNSHIP OF FREDON CURRENT FUND SCHEDULE OF 2015 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2016

	Balance Dec. 31, 2015		Balance After Modification		Paid or Charged		Balance Lapsed
GENERAL GOVERNMENT:							
Administrative and Executive:							
Committee:							
Other Expenses	\$	3,682.55	\$ 3,682.55			\$	3,682.55
Administration:							
Salaries & Wages		275.00	275.00				275.00
Other Expenses		18,415.40	18,415.40	\$	29.70		18,385.70
Financial Administration:							
Salaries & Wages		324.66	324.66				324.66
Other Expenses		1,986.02	1,986.02		159.99		1,826.03
Audit Services:							
Other Expenses		24,439.00	24,439.00		24,439.00		
Assessment of Taxes:							
Salaries & Wages		1,366.55	1,366.55				1,366.55
Other Expenses		18,341.90	18,341.90		93.10		18,248.80
Collection of Taxes:							
Salaries & Wages		603.00	603.00				603.00
Other Expenses		1,412.69	1,412.69		1,378.00		34.69
Legal Costs:							
Other Expenses		13,129.00	13,129.00		3,043.00		10,086.00
Engineering Services & Costs:							
Other Expenses		11,720.75	11,720.75				11,720.75
Public Buildings and Grounds:							
Salaries & Wages		862.46	862.46				862.46
Other Expenses		9,256.95	9,256.95		3,443.73		5,813.22
Municipal Land Use Law:							
Administrative Official - Code Enforcement:							
Other Expenses		1,288.06	1,288.06				1,288.06
Planning Board:							
Salaries & Wages		1,220.40	1,220.40				1,220.40
Other Expenses		17,543.78	17,543.78		9,113.52		8,430.26
Board of Adjustment:							
Salaries & Wages		843.80	843.80				843.80
Other Expenses		3,056.88	3,056.88		2,973.87		83.01
Environmental Commission:							
Salaries and Wages		565.00	565.00				565.00
Other Expenses		720.00	720.00				720.00

### TOWNSHIP OF FREDON CURRENT FUND

### SCHEDULE OF 2015 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2016

(Continued)

	Balance	Balance After	Paid or	Balance
	Dec. 31, 2015	Modification	Charged	Lapsed
GENERAL GOVERNMENT:				
Insurance (NJSA 40A:4-45.3(00)):				
Employee Group Insurance	\$ 60,211.26	\$ 60,211.26		\$ 60,211.26
PUBLIC SAFETY:				
Fire Department:				
Other Expenses - Equipment	1,977.30	1,977.30		1,977.30
Emergency Management Services:				
Other Expenses	1,366.26	1,366.26		1,366.26
STREET & ROADS:				
Road Repairs and Maintenance:				
Salaries & Wages	28,185.05	28,185.05		28,185.05
Other Expenses	15,509.76	15,509.76	\$ 693.67	14,816.09
Other Expenses - Commercial Driver License	1,269.00	1,269.00	66.00	1,203.00
Community Services Act				
Other Expenses	11,546.00	11,546.00	9,403.20	2,142.80
HEALTH & WELFARE:				
Board of Health:				
Salaries & Wages	150.00	150.00		150.00
Other Expenses	683.05	683.05		683.05
Administrator - Public Assistance:				
Other Expenses	70.00	70.00		70.00
Health and Safety Occupational Act:				
Hepatitis B Vaccine	1,200.00	1,200.00		1,200.00
Animal Control Services:				
Salaries & Wages	1,114.84	1,114.84		1,114.84
Other Expenses - Contractual	5,587.00	5,587.00		5,587.00
RECREATION & EDUCATION:				
Recreation:	595.00	595.00		595.00
Other Expenses	1,192.60	1,192.60	351.51	841.09
Celebration of Public Events:				
Other Expense	1,592.50	1,592.50		1,592.50
Contribution to Senior Citizens Center				
(N.J.S.A. 40:48-9.4)	250.00	250.00		250.00

### TOWNSHIP OF FREDON CURRENT FUND

### SCHEDULE OF 2015 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2016

(Continued)

	Balance Dec. 31, 2015	Balance After Modification	Paid or Charged	Balance Lapsed
UNCLASSIFIED:				
Trash Removal	\$ 4,213.36	\$ 4,213.36	\$ 182.00	\$ 4,031.36
Electricity	14,297.39	14,297.39	1,327.99	12,969.40
Telephone	845.60	845.60	736.74	108.86
Gas	17,586.09	17,586.09	816.07	16,770.02
Fuel Oil	500.00	500.00		500.00
Contingent	1,000.00	1,000.00		1,000.00
Deferred Charges and Statutory Expenditures:				
Prior Year Bills	0.81	0.81		0.81
Statutory Expenditures:				
Contributions to:				
Public Employees' Retirement System	1,222.00	1,222.00	81.85	1,140.15
Social Security System (O.A.S.I.)	25,258.69	25,258.69		25,258.69
Defined Contribution Retirement System	565.10	565.10		565.10
Unemployment Compensation Insurance	1,711.97	1,711.97	491.04	1,220.93
Operations Excluded from "CAPS":				
Length of Service Awards Program:				
Fire Department (P.L. 1983, CH 516)	26,937.00	26,937.00	21,155.75	5,781.25
Public and Private Programs Offset by Revenues:				
Clean Communities Grant	10,874.92	10,874.92	7,198.84	3,676.08
	\$ 368,566.40	\$ 368,566.40	\$ 87,178.57	\$ 281,387.83
<u>Ref.</u>				
Balance December 31, 2015:				
Unencumbered A	\$ 340,814.31			
Encumbered A	27,752.09			
	\$ 368,566.40			

### TOWNSHIP OF FREDON

### **CURRENT FUND**

### SCHEDULE OF LOCAL SCHOOL DISTRICT TAXES PAYABLE YEAR ENDED DECEMBER 31, 2016

	Ref.		
Balance December 31, 2015	A	\$ 77	,612.48
Increased by:			
Levy - Calendar Year 2016		4,807	,191.00
		4,884	,803.48
Decreased by:			
Payments to Local School District		4,884	,803.48
Balance December 31, 2016	A	\$ -0	0-

A-13

#### <u>CURRENT FUND</u> <u>SCHEDULE OF REGIONAL HIGH SCHOOL DISTRICT TAXES PAYABLE/PREPAID</u> <u>YEAR ENDED DECEMBER 31, 2016</u>

	<u>Ref.</u>	
Balance December 31, 2015 (Prepaid)	A	\$ (13,604.00)
Increased by: Levy - Calendar Year 2016		 3,635,436.00
Decreased by: Payments to Regional High School District		 3,621,832.00
Balance December 31, 2016	A	\$ -0-

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
TRUST FUNDS

## TOWNSHIP OF FREDON TRUST FUNDS SCHEDULE OF CASH - TREASURER

		Animal Control Fund		Other Trust Funds			Recreation Commission Trust					
	Ref.											
Balance December 31, 2015	В		\$	10,182.72			\$	323,878.04			\$	9,045.13
Increased by Receipts:												
Dog License Collector		\$ 8,834.00										
Other Income		14.00										
Interest Earned on Deposits		6.98										
Current Fund:												
Prior Year Interfund Returned		294.92										
Accumulated Sick and Vacation Deposits					\$	65.34						
Performance Bonds and Escrow Deposits						31,406.34						
Open Space:												
Interest Earned on Deposits						74.59						
Council on Affordable Housing:												
Interest Earned on Deposits						11.55						
Deposits						2,238.50						
Recreation Donations									\$	866.11		
				9,149.90				33,796.32				866.11
				19,332.62				357,674.36				9,911.24
Decreased by Disbursements:												
Administrative Expenses (R.S. 4:19-15.11)		7,516.70										
Interest - Due Current Fund		6.98				5.99						
Performance Bonds and Escrow Expenses						34,296.34						
Recreation Expenses										5,728.14		
				7,523.68				34,302.33	<u> </u>			5,728.14
Balance December 31, 2016	В		\$	11,808.94			\$	323,372.03			\$	4,183.10

## TOWNSHIP OF FREDON ANIMAL CONTROL FUND SCHEDULE OF CASH - ANIMAL CONTROL COLLECTOR

	Ref.		
Balance December 31, 2015	В		\$ -0-
Increased by:  Dog License Fees Collected State Dog License Fees Other Fees		\$ 7,301.00 1,152.00 1,580.00	10,033.00
Decreased by: Payments to Treasurer: Township Dog License Fees Payments to State Board of Health Miscellaneous		8,731.00 1,152.00 103.00	9,986.00
Balance December 31, 2016	В	=	\$ 47.00

# TOWNSHIP OF FREDON ASSESSMENT TRUST FUND ANALYSIS OF CASH YEAR ENDED DECEMBER 31, 2016

NOT APPLICABLE

## TOWNSHIP OF FREDON ANIMAL CONTROL FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

	Ref.			
Balance December 31, 2015	В		\$	10,477.64
Increased by:				
Dog License Fees Collected	B-5	\$ 7,301.00		
Other Income	B-4	14.00		
Other Fees	B-5	1,580.00		
				8,895.00
				19,372.64
Decreased by:				
Expenditures Under R.S. 4:19-15.11:				
Cash Disbursements	B-4			7,516.70
Balance December 31, 2016	В		_\$	11,855.94

#### License Fees Collected

Year	 Amount
2014	\$ 9,388.20
2015	 8,453.00
Maximum Allowable Reserve	\$ 17,841.20

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
GENERAL CAPITAL FUND

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF CASH

	Ref.			
Balance December 31, 2015	C		\$	446,816.29
Increased by:				
Budget Appropriations				
Capital Improvement Fund		\$ 124,054.00		
Reserve for Acquisition of Land		100.00		
Reserve for Computer Equipment		5,000.00		
Reserve for Fire Apparatus		12,025.00		
Reserve for Recreation Improvements		2,000.00		
Due Current Fund:				
Interest Earned		276.98		
Refunds		1,950.00		
PSE&G Grant		135,000.00		
New Jersey Department of Transportation Grant		38,250.00		
				318,655.98
			1	765,472.27
Decreased by:				
Due to Current Fund		276.98		
Improvement Authorization Expenditures		174,823.16		
	_			175,100.14
Balance December 31, 2016	C		_\$_	590,372.13

#### TOWNSHIP OF FREDON GENERAL CAPITAL FUND ANALYSIS OF CASH

		Balance	Troot pro		Disbursements Improvement				Trans	Balance (Deficit)			
		(Deficit) Dec. 31, 2015	Budget Appropriation	Miscellaneous	Authorizations	Miscellan	eous -		From		То	,	31, 2016
			прргорише							\$	4,500.00	\$	79,297.26
Fund Balance		\$ 74,797.26 167,021.75	\$ 124,054.00					\$	112,944.00		•	1	78,131.75
Capital Improv		167,021.73	\$ 124,034.00						ŕ				
	e of New Jersey- Department of												
	tion Grant -	(47,253.40)										(	(47,253.40)
	rdin Road			\$ 38,250.00									
	w Hill Road	(38,250.00)		y 50,250.00					357,057.00			(3	57,057.00)
1 0	dale Road			276.98		\$ 27	6.98		,				
Due to/(from)		(125,000,00)		135,000.00		¥ -							
	PSE&G Grant	(135,000.00)		133,000.00									9,000.00
	urchase of Communication Equipment	9,000.00											3,700.00
	armhouse Improvements	3,700.00											10,000.00
	ire Department	10,000.00	100.00										2,900.00
	equisition of Land	2,800.00	5,000.00										10,000.00
Reserve for C	omputer Equipment	5,000.00											36,075.00
Reserve for F		24,050.00	12,025.00 2,000.00										2,000.00
Reserve for R	ecreation Improvements		2,000.00										
Ord.													
No.	Improvement Description												
		<del></del>											
11-03	Purchase of Truck for Public Works and	2,558.66											2,558.66
	Farmhouse and Barn	45,636.52											45,636.52
07-08	Civic Center Improvements	47,253.40											47,253.40
6-10	Resurfacing Phil Hardin Road	3,147.94			\$ 3,147.93								0.01
03-13	Purchase of Computer Equipment	3,147.94											
05-13	PSE&G Transmission System	135,000.00											135,000.00
	Upgrade Project	5,000.00			1,667.77								3,332.23
04-14	Purchase of Computer Equipment	12,025.00			,								12,025.00
05-14	Purchase of Fire Apparatus	5,000.00											5,000.00
02-15	Purchase of Computer Equipment	46,829.16			6,532.23								40,296.93
04-15	Improvements to Fairview Hill Road	68,500.00			64,000.00				4,500.00				
05-15	Municipal Building New Roof	08,300.00		1,950.00					-		27,000.00		
01-16	Purchase of Paving Roller			1,,,,,,,,,	13,581.55						386,057.00		372,475.45
04-16	Improvements to Springdale Road				56,943.68						56,944.00		0.32
06-16	Micro Surfacing Program for Certain Roads						77.00	\$	474,501.00	- <u></u>	474,501.00	\$	590,372.13
		\$ 446,816.29	\$ 143,179.00	\$ 175,476.98	\$ 174,823.16	\$ 2	276.98	<u> </u>	474,301.00	φ	+74,501.00	<u>Ψ</u>	5,0,512.15

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

									Analys	sis of Balance
					In	nprovement			Decen	nber 31, 2016
Ord.				Balance	A	uthorization	E	alance	Unexpend	led Improvement
No.	Improvement Description		De	ec. 31, 2015		Cancelled	Dec	31, 2016	Aut	horizations
2015-05	Municipal Building New Roof		_\$_	56,500.00		56,500.00	\$	-0-	\$	-0-
			\$	56,500.00		56,500.00	\$	-0-	\$	-0-
		Ref.		С				C		

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

Ord.		0	rdinance	Bala Decembe	ance r 31, 20	115	I	2016 Au Capital mprovement		New Jersery Department of		Paid or	nprovement athorizations		Bala December		6
No.	Improvement Description	Date	Amount	Funded		Unfunded		Fund	Tra	nsportation Grant		Charged	 Cancelled		Funded	1	Unfunded .
11-03	Purchase of Truck for Public Works and Building Improvements to the Farmhouse and Barn	10/09/03	\$ 82,500.00	\$ 2,558.66	į.									\$	2,558.66		
07-08	Civic Center Improvements	04/25/08	107,373.36	45,636.52	2										45,636.52		
06-10	Resurfacing Phil Hardin Road	06/10/10	187,000.00	47,253.40	)										47,253.40		
03-13	Purchase of Computer Equipment	06/13/13	10,000.00	3,147.94	ļ						\$	3,147.93			0.01		
05-13	PSE&G Transmission System Upgrade Project	10/10/13	360,742.50	135,000.00	)										135,000.00		
04-14	Purchase of Computer Equipment	06/12/14	5,000.00	5,000.00	)							1,667.77			3,332.23		
05-14	Purchase of Fire Apparatus	06/12/14	12,025.00	12,025.00	)										12,025.00		
02-15	Purchase of Computer Equipment	05/28/15	5,000.00	5,000.00	)										5,000.00		
04-15	Improvements to Fairview Hill Road	05/28/15	229,343.34	46,829.16	5							6,532.23			40,296.93		
05-15	New Roof Municipal Building	11/12/15	125,000.00	68,500.00	\$	56,500.00						64,000.00	\$ 61,000.00				
01-16	Purchase of Paving Roller	02/11/16	27,000.00				\$	27,000.00				27,000.00					
04-16	Improvements to Springdale Road	04/28/16	435,755.00					29,000.00	\$	357,057.00		13,581.55			372,475.45		
06-16	Micro Surfacing Program of Certain Roads	06/09/16	56,944.00					56,944.00				56,943.68	 	-	0.32		
				\$ 370,950.68	<u> </u>	56,500.00	\$	112,944.00	\$	357,057.00	\$	172,873.16	\$ 61,000.00	\$	663,578.52	\$	-0-
			Ref.	С		С		1	Deferre	d Charges to Furtur	re Tax	ation - Unfunded Fund Balance	\$  56,500.00 4,500.00 61,000.00		С		C
									Cash Refu	Disbursed nds	\$	174,823.16 (1,950.00) 172,873.16					

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.	
Balance December 31, 2015	С	\$ 167,021.75
Increased by: Budget Appropriation		124,054.00 291,075.75
Decreased by: Appropriated to Fund Improvement Authorizations		112,944.00
Balance December 31, 2016	C	\$ 178,131.75

# TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF BONDS ANTICIPATION NOTES PAYABLE FOR THE YEAR ENDED DECEMBER 31, 2016

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF SERIAL BONDS PAYABLE

#### Maturities of Bonds

	Date of	Outstanding	Outstanding Dec. 31, 2016		Interest Balance						Balance				
Purpose	Issue	Date		Amount	Rate	D	ec. 31, 2015		Matured		Dec. 31, 2016				
General Improvement Bonds	07/15/03	07/15/17 07/15/18-20	\$	175,000.00 200,000.00	3.75% 3.75%	\$	\$ 950,000.00		175,000.00	\$	775,000.00				
							950,000.00		175,000.00	<u>\$</u>	775,000.00				
					Ref.		C				С				

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF GREEN ACRES LOAN PAYABLE

### TOWNSHIP OF FREDON GENERAL CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

Ord.	Ord. Date	Improvement Description	 Balance ec. 31, 2015	Au	nprovement thorizations Cancelled	Salance . 31, 2016
9-05	05/12/05	Municipal Building New Roof	 56,500.00		56,500.00	\$ -0-
			\$ 56,500.00	\$	56,500.00	\$ -0-

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
WATER UTILITY FUND

TOWNSHIP OF FREDON
COUNTY OF SUSSEX
2016
SEWER UTILITY FUND

# TOWNSHIP OF FREDON COUNTY OF SUSSEX 2016 PUBLIC ASSISTANCE FUND

#### **TOWNSHIP OF FREDON**

PART II

**SINGLE AUDIT** 

YEAR ENDED DECEMBER 31, 2016

### TOWNSHIP OF FREDON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2016

Name of Federal Agency or Department	Name of Program	C.F.D.A. Number	State Grant Award Number	Grant From	Period To	Grant Award Amount	Amount Received	Amount of Expenditures	Cumulative Expenditures	Amounts Provided to Subrecipients
U.S. Department of Transportation (Passed through New Jersey Department of Transportation)	Municipal Aid Program - Fairview Hill Road	20.205	N/A	01/01/15	12/31/16	\$ 153,000.00	\$ 38,250.00		\$ 153,000.00	
TOTAL FEDERAL AWARDS							\$ 38,250.00	\$ -0-	\$ 153,000.00	\$ -0-

### TOWNSHIP OF FREDON SCHEDULE OF EXPENDITURES OF STATE AWARDS YEAR ENDED DECEMBER 31, 2016

New Jersey		State Grant	Grant	Period	_	Grant		Amount	A	Amount of	C	umulative
Agency or Department	Name of Program	Award Number	From	То		Award		Received	_Ex	penditures	_Ex	penditures
Department of Environmental Protection	Clean Communities Act	4900-004-V42Y-6020 4900-004-V42Y-6020	1/1/15 1/1/16	12/31/16 12/31/17	\$	12,046.88 13,778.77	_\$_	13,778.77	\$	7,198.84 1,171.96	\$	8,370.80 1,171.96
TOTAL STATE AWARDS							_\$_	13,778.77	_\$_	8,370.80	_\$_	9,542.76

SEE ACCOMPANYING NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

### TOWNSHIP OF FREDON NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS YEAR ENDED DECEMBER 31, 2016

#### A. BASIS OF PRESENTATION

The accompanying Schedules of Expenditures of federal and state awards (the "Schedules") include the federal and state grant activity of the Township of Fredon. Under programs of the federal and state governments for the year ended December 31, 2016. The information in these schedules is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance") and New Jersey's OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. Because the schedules present only a selected portion of the operations of the Township, they are not intended to and do not present the financial position, changes in fund balance or cash flows of the Township.

#### B. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the accompanying schedules of expenditures of federal and state awards are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts, if any, shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through identifying numbers are presented where available. The Township has elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### C. RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.



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### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

#### **Independent Auditors' Report**

The Honorable Mayor and Members of the Township Committee Township of Fredon Fredon, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements – *Regulatory Basis* – of the various funds of the Township of Fredon, in the County of Sussex (the "Township") as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, and have issued our report thereon dated February 17, 2017. These financial statements have been prepared in accordance with accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weakness or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Mayor and Members of the Township Committee Township of Fredon Page 2

We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2016-01 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The Township's Response to the Finding

The Township's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Responses. The Township's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

February 17, 2017 Mount Arlington, New Jersey NISIVOCCIA LLP

Raymond G. Sarinelli Certified Public Accountant

Registered Municipal Accountant No. 383

### TOWNSHIP OF FREDON SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2016

#### Summary of Auditors' Results:

- The Independent Auditors' Report expresses an unmodified opinion on the financial statements of the Township prepared in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey.
- A significant deficiency was disclosed during the audit of the financial statements as reported in the Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. No material weaknesses are reported.
- No instances of noncompliance material to the financial statements of the Township which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- The Township was not subject to the single audit provisions of the Uniform Guidance and New Jersey's OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid for 2016 as grant expenditures were less than the single audit thresholds of \$750,000 identified in the Uniform Guidance and New Jersey OMB Circular 15-08.

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:

- The audit disclosed the following significant deficiency required to be reported under Generally Accepted Government Auditing Standards:

#### Finding 2016-1:

#### Segregation of Duties

The Township does not maintain an adequate segregation of duties with respect to the recording and treasury functions. Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to misappropriate funds and prevent detection within a reasonable period of time. Also, in most cases, the disbursement of funds and reconciliation of bank accounts are performed by one person. The various departments/offices of the Township are responsible for the issuance of permits and licenses; collection of taxes, and permit and license fees; and recording of collections. This is due, in part, to the limited number of personnel of the Township and the decentralized nature of governmental collection procedures. Accordingly, management and the Township Committee should be aware of this situation and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

#### Management's Response

The finding was evaluated; however, due to budgetary constraints no resolution can be made at this time.

## TOWNSHIP OF FREDON SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2016 (Continued)

#### Findings and Questioned Costs for Federal Awards:

- Not applicable since Federal expenditures were below the single audit threshold.

#### Findings and Questioned Costs for State Awards:

- Not applicable since State expenditures were below the single audit threshold.

### TOWNSHIP OF FREDON SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2016

The finding included in the December 31, 2015 audit report regarding segregation of duties has not been resolved and is included in the December 31, 2016 audit report.

# TOWNSHIP OF FREDON PART III COMMENTS AND RECOMMENDATIONS YEAR ENDED DECEMBER 31, 2016

### TOWNSHIP OF FREDON COMMENTS AND RECOMMENDATIONS

#### Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

#### N.J.S. 40A:11-3 states:

- a. "When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c.198 (36A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, c.198 (40A:11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.
- c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L.1999, c.440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L.1971, c.198 (40A:11-2), and shall round the adjustment to the nearest \$1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of the year in which it is made."
- N.J.S.A. 40A:11-4 states: "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. The governing body of a contracting unit may, by resolution approved by a majority of the governing body and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the governing body finds that it has had prior negative experience with the bidder."

Effective January 1, 2011 and thereafter, the bid threshold in accordance with N.J.S.A 40A:11-3 and 40A-4 (as amended) is \$17,500, and with a qualified purchasing agent the threshold may be up to \$40,000.

The governing body of the Township of Fredon has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year and where question arises as to whether any contract or agreement might result in violation of the statute, the Township Attorney's opinion should be sought before a commitment is made.

### TOWNSHIP OF FREDON COMMENTS AND RECOMMENDATIONS (Continued)

#### Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4 (Cont'd)

The minutes indicated that bids were requested by public advertising per N.J.S. 40A:11-4. The minutes also indicated that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services," per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. None were noted.

#### Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rate to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent. On January 3, 2016, the governing body adopted a resolution authorizing interest to be charged at the rate of 8% per annum on the first \$1,500.00 of delinquent taxes and 18% per annum for delinquent taxes in excess of \$1,500.00. Interest to be waived on current taxes paid within the first 10 days after due dates. An additional penalty of 6% on delinquencies in excess of \$10,000.00 at December 31.

#### **Delinquent Taxes and Tax Title Liens**

A tax sale was held on October 22, 2016 and all eligible properties were included. Inspection of tax sale certificates revealed that tax sale certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31, of the last three years:

Year	Number of Liens
2016	7
2015	7
2014	10

During our review of the Tax Collector's records, we noted that the transfer of prior year taxes to tax title liens is not in agreement with the prior year analysis of taxes receivable.

It is recommended that the tax collector reconcile and correct the transfer amount to tax title liens so they are in agreement with the analysis of taxes receivable.

#### Management's Response

The tax collector will reconcile and correct the transfer amount to tax title liens to agree with the taxes receivable.

### TOWNSHIP OF FREDON COMMENTS AND RECOMMENDATIONS (Continued)

#### Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, consisting of verification notices as follows:

Туре	_Number Mailed
Payments of 2016 Taxes	20
Delinquent Taxes Receivable	15
Tax Title Liens Receivable	3

Verification notices were mailed to confirm balances receivable as of December 31, 2016. The items that were returned were compared to, and are in agreement with, the Township's records. For receivable items not returned, alternative procedures were performed.

#### New Jersey Administrative Code Accounting Requirements

The Division of Local Government Services has established three (3) accounting requirements which are prescribed in the New Jersey Administrative Code. They are as follows:

- 1. Maintenance of an encumbrance accounting system.
- 2. Fixed asset accounting and reporting system.
- 3. General ledger accounting system.

The Township is currently in compliance with all three accounting requirements.

#### Status of Prior Year Recommendations

Recommendations #1 and #2 included in the December 31, 2015 audit report regarding segregation of duties and tax title liens have not been resolved and are included in the December 31, 2016 audit report.

### TOWNSHIP OF FREDON SUMMARY OF RECOMMENDATIONS

#### It is recommended that:

- 1. Adequate segregation of duties where possible be maintained with respect to the recording and treasury functions.
- 2. The transfer amount to tax title lien be reconciled and corrected.

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